AMENDED IN ASSEMBLY JULY 30, 1998 AMENDED IN ASSEMBLY JULY 21, 1998 AMENDED IN ASSEMBLY JULY 1, 1998 AMENDED IN SENATE APRIL 13, 1998

SENATE BILL

No. 2237

Introduced by Committee on Revenue and Taxation (Senators Alpert (Chair), Greene, Karnette, Knight, Lee, and McPherson)

March 3, 1998

An act to amend Section 25105.5 of the Government Code, to amend Section 4582.8 of the Public Resources Code, and to amend Sections 64, 75.21, 95.31, 452, and 5802 of, and to add Sections 207.1 and 38116 to, the Revenue and Taxation Code, relating to taxation.

LEGISLATIVE COUNSEL'S DIGEST

SB 2237, as amended, Committee on Revenue and Taxation. Taxation: property: timber.

Existing law requires the Director of Forestry and Fire Protection to transmit copies of specified notices of exemption or emergency relating to timber to the State Board of Equalization.

This bill would require that those notices include an estimate of the timber owner as to whether or not the subject timber will be subject to timber yield tax, as provided.

Existing property tax law provides that the purchase or transfer of ownership interests in legal entities shall not be

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deemed to constitute a transfer of the real property of the entity.

This bill would make a technical, nonsubstantive change to those provisions.

Existing property tax law specifies that exemptions shall be applied to the amount of the supplemental assessment, as defined, provided, among other things, that claims for exemption are filed.

This bill would reduce the number of times a claim is required to be filed, and provide that personal property leased to a church and used as provided shall be deemed to be used exclusively for religious purposes.

Existing property tax law provides for certain fiscal years that an eligible county participating in the State-County Property Tax Administration Program may receive a loan for up to amounts specified by the Director of Finance.

This bill would provide that in no event shall the Director of Finance may specify a loan amount that is less that \$25,000 equal to the lesser of \$25,000 or the maximum amount that can be repaid, as provided.

Existing property tax law requires the State Board of Equalization to prescribe the content of property statements, and notify assessors of the same.

This bill would change the time period to notify assessors of the contents of the property statements, as provided.

The Mobilehome Property Tax Law provides for the taxation of mobilehomes.

This bill would make a technical, nonsubstantive change to that law relating to base year value, as defined.

The Timber Yield Tax Law imposes a tax on timber owners with respect to the harvesting of timber or felled or downed timber at specified rates.

This bill would exempt from the tax, timber whose immediate harvest value is low, as specified.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Section 25105.5 of the Government Code is amended to read:

25105.5. The clerk of the board of supervisors may, 3 4 without complying with any other provision of law, destroy records consisting of claims against the county and claims against special districts for which the board of supervisors is the governing body, whenever the claims have been retained by the clerk for a period of not less than five years after final action on the claim. The clerk 10 of the board of supervisors may destroy records consisting of assessment appeal applications when five years have 12 elapsed since the final action on the application. The clerk may destroy the records three years after the final action 13 on the application, if the records consisting of assessment 14 15 appeal applications have been microfilmed, microfiched, 16 imaged, or otherwise preserved on a medium that provides access to the documents, in accordance with 18 Section 25105.

As used in this section "final action" means, in the case 20 of an assessment appeals application, the date of the final decision by the assessment appeals board and, in the case of a claim, the date of payment or settlement of the claim, or denial or approval of the claim by or in behalf of the board of supervisors or by operation of law, whichever occurs first, if there is no action pending involving the application or claim.

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SEC. 2. Section 4582.8 of the Public Resources Code is amended to read:

4582.8. Within 10 days from the date that a timber 30 harvesting plan is determined to be in conformance under Section 4582.7, or within 10 days from the date of receipt of a notice of timber operations, a nonindustrial 33 timber harvest notice, a notice of exemption to convert 34 less than three acres to a nontimber use pursuant to 35 Section 4584, or an emergency notice filed pursuant to 36 Section 4592, the director shall transmit copies thereof to the State Board of Equalization. Any notice of exemption or notice of emergency transmitted to the State Board of SB 2237 __4__

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Equalization pursuant to this section shall include, among other things, an estimate of the timber owner as to whether the timber to be harvested pursuant to the notice will or will not be exempt from timber yield tax pursuant to Section 38116 of the Revenue and Taxation Code as interpreted and implemented by the State Board of Equalization.

- SEC. 3. Section 64 of the Revenue and Taxation Code is amended to read:
- 64. (a) Except as provided in subdivision (i) of Section 61 and subdivisions (c) and (d) of this section, the purchase or transfer of ownership interests in legal 13 entities, such as corporate stock or partnership or limited 14 liability company interests, shall not be deemed to constitute a transfer of the real property of the legal 16 entity. This subdivision is applicable to the purchase or transfer of ownership interests in a partnership without 18 regard to whether it is a continuing or a dissolved partnership.
- (b) Any corporate reorganization, where all of the 21 corporations involved are members of an affiliated group, and that qualifies as a reorganization under Section 368 of the United States Internal Revenue Code and that is accepted as a nontaxable event by similar California statutes, or any transfer of real property among members 26 of an affiliated group, or any reorganization of farm credit institutions pursuant to the federal Farm Credit Act of 1971 (Public Law 92-181), as amended, shall not be a change of ownership. The taxpayer shall furnish proof, 30 under penalty of perjury, to the assessor that the transfer meets the requirements of this subdivision.
 - For purposes of this subdivision "affiliated group" means one or more chains of corporations connected through stock ownership with a common parent corporation if both of the following conditions are met:
- 36 (1) One hundred percent of the voting 37 exclusive of any share owned by directors, of each of the corporations, except the parent corporation, is owned by one or more of the other corporations.

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(2) The common parent corporation owns, directly, 100 percent of the voting stock, exclusive of any shares owned by directors, of at least one of the other corporations.

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- corporation, partnership, (c) (1) When a liability company, other legal entity, or any other person obtains control through direct or indirect ownership or control of more than 50 percent of the voting stock of any corporation, or obtains a majority ownership interest in any partnership, limited liability company, or other legal entity through the purchase or transfer of corporate stock, partnership, or limited liability company interest, or ownership interests in other legal entities, including any purchase or transfer of 50 percent or less of the ownership interest through which control or a majority ownership interest is obtained, the purchase or transfer of that stock or other interest shall be a change of ownership of the real property owned by the corporation, partnership, limited liability company, or other legal entity in which the controlling interest is obtained.
- (2) On or after January 1, 1996, when an owner of a majority ownership interest in any partnership obtains all of the remaining ownership interests in that partnership or otherwise becomes the sole partner, the purchase or transfer of the minority interests, subject appropriate application of the step-transaction doctrine, shall not be a change in ownership of the real property owned by the partnership.
- (d) If property is transferred on or after March 1, 1975, to a legal entity in a transaction excluded from change in ownership by paragraph (2) of subdivision (a) of Section 62, then the persons holding ownership interests in that legal entity immediately after the transfer shall considered the "original coowners." Whenever shares or other ownership interests representing cumulatively 36 more than 50 percent of the total interests in the entity are transferred by any of the original coowners in one or more transactions, a change in ownership of that real property owned by the legal entity shall have occurred, and the property that was previously excluded from

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change in ownership under the provisions of paragraph (2) of subdivision (a) of Section 62 shall be reappraised.

The date of reappraisal shall be the date of the transfer of the ownership interest representing individually or cumulatively more than 50 percent of the interests in the entity.

A transfer of shares or other ownership interests that results in a change in control of a corporation, partnership, limited liability company, or any other legal 10 entity is subject to reappraisal as provided in subdivision (c) rather than this subdivision.

(e) In order to assist in the determination of whether 13 a change of ownership has occurred under subdivisions 14 (c) and (d), the Franchise Tax Board shall include a question in substantially the following form on returns for 16 partnerships, banks, and corporations (except tax-exempt organizations):

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If the corporation (or partnership or limited liability 20 company) owns real property in California, cumulatively more than 50 percent of the voting stock (or more than 50 percent of total interest in both partnership or limited liability company capital and partnership or limited liability company profits) (1) been transferred by corporation (or partnership or limited the liability company) since March 1, 1975, or (2) been acquired by another legal entity or person during the year? (See instructions.)

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If the entity answers "yes" to (1) or (2) in the above question, then the Franchise Tax Board shall furnish the names and addresses of that entity and of the stock or partnership or limited liability company ownership interest transferees to the State Board of Equalization.

SEC. 4. Section 75.21 of the Revenue and Taxation 36 Code is amended to read:

75.21. (a) Exemptions shall be applied to the amount supplemental assessment, provided of the that property is not receiving any other exemption on either the current roll or the roll being prepared except as **—7** — SB 2237

provided for in subdivision (b), that the assessee is eligible for the exemption, and that in those instances in which the provisions of this division require the filing of claims for exemption, the assessee makes a claim for the exemption for the next succeeding lien date.

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- (b) If the property received an exemption on the current roll or the roll being prepared and the assessee on the supplemental roll is eligible for an exemption and in those instances in which the provisions of this division require the filing of claims for exemption, the assessee makes a claim for the next succeeding lien date for an exemption of a greater amount, then the difference in the amount between the two exemptions shall be applied to the supplemental assessment.
- (c) For purposes of this section, any claim for the veterans' 16 homeowners' exemption, exemption, disabled veterans' exemption previously filed by owner of a dwelling, granted and in effect, constitutes the claim or claims for that exemption required in this section. In the event that no claim for the homeowners' exemption, or disabled veterans' exemption, veterans' exemption is in effect, a claim for any of those exemptions 23 for a single supplemental assessment for a change in ownership or new construction occurring on or after June 1, up to and including December 31, shall apply to that assessment; a claim for any of those exemptions for the two supplemental assessments for a change in ownership or new construction occurring on or after January 1, up to and including May 31, one for the current fiscal year and one for the following fiscal year, shall apply to those assessments. In either case, if granted, the claim shall remain in effect until title to the property changes, the owner does not occupy the home as his or her principal place of residence on the lien date, or the property is otherwise ineligible pursuant to Section 205, 205.5, or 218.
- SEC. 5. Section 95.31 of the Revenue and Taxation 36 37 Code is amended to read:
- 38 95.31. (a) (1) Notwithstanding any other provision 39 any eligible county may, upon recommendation of the county assessor, and by resolution

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of the board of supervisors of that county adopted not later than December 1 of the fiscal year for which it is to first apply, elect to participate in the State-County Property Tax Administration Program.

- (2) Except as specified in paragraph (3), for the purposes of this section, an eligible county shall mean a which additional property tax allocated to school entities would reduce the amount of General Fund moneys apportioned to school entities. 10 However. eligibility shall be terminated combination with resources in the Educational Revenue Augmentation Fund, additional property tax revenues allocated to school entities will not result in a reduction 14 in the General Fund apportionments.
- (3) Notwithstanding paragraph (2), both the County 16 of Solano and the County of San Benito shall be deemed eligible counties that may, upon the recommendation of 18 the county assessor, and by resolution of the board of supervisors of the county adopted on or before March 31, 1996, elect to participate in the State-County Property Tax Administration Program.
- (b) (1) In each fiscal year from the 1995–96 fiscal year 23 to the 2000–01 fiscal year, inclusive, an eligible county participating in the State-County **Property** 25 Administration Program may receive a loan for up to the amount listed in paragraph (3). The loan shall be repaid by June 30 of the fiscal year following the year in which 28 the loan is made. However, at the discretion of the Director of Finance, the loan may be renewed once for an additional 12-month period at the request of the participating county board of supervisors. Counties of Fresno, Orange, San Benito, and Solano any loan agreement signed on or before July 31, 1996, shall be 34 deemed a loan agreement for the 1995-96 fiscal year for the purposes of this section.
- (2) If an eligible county elects to participate in the 36 37 State-County Property Tax Administration Program, it shall enter into a contractual 38 agreement with the Department of Finance. At a minimum, the contractual agreement shall include the following:

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(A) The loan amount, as determined by the Director 1 2 of Finance.

- (B) Repayment provisions, including the interception Motor Vehicle License Fee Account moneys apportioned pursuant to Section 11005 to repay the General Fund.
- (C) A listing of the proposed use of the additional resources including, but not limited to:
 - (i) Proposed new positions.

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- (ii) Increased automation costs.
- (D) An agreement to provide to the Department of Finance, by March 31 of the fiscal year in which the loan 12 is made, a report projecting the impact of the increased 14 funding in the current and subsequent fiscal year.
- (3) Upon request of the Department of Finance, the 16 Controller shall provide a loan to counties in the amount specified by the Director of Finance.
- (4) For each county, the Director of Finance may specify any loan amount up to the amount listed below. 19 20

21	Jurisdiction	Amount
22	Alameda	\$ 2,152,429
23	Alpine	3,124
24	Amador	80,865
25	Butte	381,956
26	Calaveras	109,897
27	Colusa	53,957
28	Contra Costa	2,022,088
29	Del Norte	36,203
30	El Dorado	302,795
31	Fresno	1,165,249
32	Glenn	59,197
33	Humboldt	210,806
34	Imperial	231,673
35	Inyo	100,080
36	Kern	1,211,318
37	Kings	138,653
38	Lake	117,376
39	Lassen	54,699
40	Los Angeles	13,451,670

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1	Madera	212,991
2	Marin	790,490
3	Mariposa	46,476
4	Mendocino	160,435
5	Merced	298,004
6	Modoc	24,022
7	Mono	47,778
8	Monterey	795,819
9	Napa	366,020
10	Nevada	234,292
11	Orange	6,826,325
12	Placer	628,047
13	Plumas	80,606
14	Riverside	2,358,068
15	Sacramento	1,554,245
16	San Benito	90,408
17	San Bernardino	2,139,938
18	San Diego	5,413,943
19	San Francisco	1,013,332
20	San Joaquin	818,686
21	San Luis Obispo	736,288
22	San Mateo	2,220,001
23	Santa Barbara	926,817
24	Santa Clara	4,213,639
25	Santa Cruz	565,328
26	Shasta	342,399
27	Sierra	7,383
28	Siskiyou	91,164
29	Solano	469,207
30	Sonoma	1,035,049
31	Stanislaus	866,155
32	Sutter	147,436
33	Tehama	97,222
34		24,913
35	Trinity	501,907
36	Tuolumne	
37	Ventura	126,067
38		1,477,789
39	Yolo	278,309
39 40	Yuba	88,968
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(5) Notwithstanding paragraph (4), in no event shall the Director of Finance specify a loan amount that is less than \$25,000.

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- (5) For any county for which the amount listed in paragraph (4) is less than twenty-five thousand dollars (\$25,000), the Director of Finance may specify a loan amount equal to the lesser of twenty-five thousand dollars (\$25,000) or the maximum amount that the Department of Finance estimates can be repaid by the county.
- (6) The Department of Finance shall consider any or all of the following items in determining the extent to which a county has satisfied the terms and repaid the loan, pursuant to the contract, as offered under this part:
- (A) County performance as indicated by the State Board of Equalization's sample survey required pursuant to Section 15640 of the Government Code.
- (B) Performance measures adopted by the California Assessors' Association.
- (C) Reduction of backlog of assessment appeals and Proposition 8 declines in value.
- (D) County compliance with mandatory audits required by Section 469.
- (E) Reduction of backlogs in new construction, changes in ownership, and supplemental roll.
- (F) Other measures, as determined by the Director of Finance.
- (7) The Director of Finance shall notify the Controller of any participating county that fails to comply with the terms of the agreement, including the repayment of the When the Controller receives notice from loan. Director of Finance, the Controller shall apportionment to the General Fund on behalf of the participating county in the amount of that required 34 payment for the purpose of making that payment. The 35 Controller shall make that payment only from moneys 36 credited to the Motor Vehicle License Fee Account in the Transportation Tax Fund to which the participating 38 county is entitled at that time under Chapter 5 (commencing with Section 11001) of Part 5 of Division 2, and shall thereupon reduce, by the amount of the

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1 payment, the subsequent allocation or allocations to 2 which the county would otherwise be entitled under that 3 chapter.

- 4 appropriated (c) (1) Funds for purposes of this 5 section shall be used to enhance the property tax by administration system providing supplemental 6 resources. Amounts provided to any county as a loan pursuant to this section shall not be used to supplant the current level of funding. In order to participate in the State-County Property Tax Administration Program, a 10 participating county shall maintain a base staffing, including contract staff, and total funding level in the 12 13 county assessor's office, independent of the loan proceeds 14 provided pursuant to this act, equal to the levels in the 1994–95 fiscal year exclusive of amounts provided to the 15 16 assessor's office pursuant to Item 9100-102-001 of the Budget Act of 1994. However, in a county in which the 17 1994–95 funding level for the assessor's office was higher than the 1993-94 level, the 1993-94 fiscal year staffing and 20 funding levels shall be considered the base year for Commencing with the 1996-97 21 purposes of this section. 22 fiscal year, if a county was otherwise eligible but was unable to participate in this program in the 1995-96 fiscal year because it did not meet the funding level and staffing 25 requirements of this paragraph, that county maintain a base staffing, including contract staff, and total funding level in the county assessor's office equal to the 28 levels in the 1995–96 fiscal year.
 - assessor's (2) Prior to the recommendation participation State-County in the Property Tax Administration Program, the assessor shall consult with the county tax collector, and any other county agency directly involved in property tax administration, to discuss the needs of the program for the duration of the contractual agreement.
 - (d) A participating county may establish a tracking system whereby a work or function number is assigned to each appraisal or administrative activity. That system should provide statistical data on the number of production units performed by each employee and the

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positive change value and negative in assessed attributable to the activities performed by each employee.

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- (e) Notwithstanding Section 95.3, no amount of funds provided to an eligible county pursuant to this section shall result in any deduction from those property tax administrative costs that are eligible for reimbursement pursuant to Section 95.3.
- (f) At the request of the Department of Finance, the shall assist the Department of Finance 10 board evaluating contracts entered into pursuant to this section.
- 12 SEC. 6. Section 207.1 is added to the Revenue and 13 Taxation Code, to read:
 - 207.1. Personal property leased to a church and used exclusively for the purposes described in Section 207 shall be deemed to be used exclusively for religious purposes under that section.

The exemption provided by this section is granted pursuant to the authority in Section 2 of Article XIII of the 20 California Constitution.

- SEC. 7. Section 452 of the Revenue and Taxation 22 Code is amended to read:
- 452. For the assessment year beginning in 1968 and 24 each assessment year thereafter, the board shall prescribe 25 in detail the content of property statements, including 26 the specific wording, to be used by all assessors in the several counties, and cities and counties, and shall notify assessors of those specifications no later than the August 31 prior to the tax lien date on which they become 30 effective. shall Each assessor incorporate specifications on the exact form he or she proposes to use and submit that form to the board for approval prior to The property statement shall not include question that is not germane to the assessment function.
- 35 SEC. 8. Section 5802 of the Revenue and Taxation 36 Code, as amended by Section 14 of Chapter 1222 of the Statutes of 1994, is amended to read: 37
- 5802. (a) Except as provided in subdivisions (b) and 38 (c), "base year value" as used in this part means the full cash value of a manufactured home on the date the

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manufactured home is purchased or changes ownership. the manufactured home undergoes any 3 construction after it is purchased or changes ownership, the base year value of the new construction is its full cash value on the date on which the new construction is completed, and if uncompleted, on the lien date.

- (b) The base year value of a manufactured home for which the license fee is delinquent shall be its full cash value on the lien date for the fiscal year in which it is first 10 enrolled.
- (c) The base year value of a manufactured home converted pursuant to Section 18119 of the Health and Safety Code from taxation under Part 5 (commencing 14 with Section 10701) of Division 2 to taxation under this part shall be its full cash value on the lien date for the fiscal year in which that manufactured home is first enrolled.
- (d) Notwithstanding any other provision of law, the 18 assessor shall determine the base year value of a located manufactured home, in a resident-owned 20 mobilehome park or a rental park in the process of being changed to resident ownership, that is converted to property taxation by the registered owner pursuant to 23 Section 18555 of the Health and Safety Code, so that the 24 property taxes levied, after adjustment for any applicable 25 exemption, shall be the same amount as the vehicle 26 license fee that was imposed for the registration year in which the home was converted to property taxation.
 - (e) This section shall remain in effect until January 1, 1999, and on that date is repealed.
 - SEC. 9. Section 5802 of the Revenue and Taxation Code, as amended by Section 15 of Chapter 1222 of the Statutes of 1994, is amended to read:
- 5802. (a) Except as provided in subdivisions (b) and 34 (c), "base year value" as used in this part means the full cash value of a manufactured home on the date the 36 manufactured home is purchased or changes ownership. the manufactured home undergoes any construction after it is purchased or changes ownership,
- 38 the base year value of the new construction is its full cash

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value on the date on which the new construction is completed, and if uncompleted, on the lien date.

(b) The base year value of a manufactured home for which the license fee is delinquent shall be its full cash value on the lien date for the fiscal year in which it is first enrolled.

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- (c) The base year value of a manufactured home converted pursuant to Section 18119 of the Health and Safety Code from taxation under Part 5 (commencing 10 with Section 10701) of Division 2 to taxation under this part shall be its full cash value on the lien date for the fiscal year in which that manufactured home is first enrolled.
- (d) This section shall become operative on January 1, 14 1999.
- SEC. 10. Section 38116 is added to the Revenue and 15 Taxation Code, to read: 16
- 38116. (a) Subject to the limitation in subdivision 18 (b), there is exempted from the tax imposed by this part timber whose immediate harvest value is so low that, if not exempt, the tax on the timber would amount to less than the cost of administering and collecting the tax, as determined by the board by rule. The board, after consultation with the Timber Advisory Committee, shall establish by rule the level at which the tax that would apply is less than the cost to administer and collect the tax.
- (b) The board shall have no authority to exempt 26 27 timber with an estimated immediate harvest value of more than three thousand dollars (\$3,000).